

MANCHESTER-BY-THE-SEA

CONSERVATION COMMISSION • TOWN HALL Manchester-by-the-Sea, Massachusetts 01944-1399 Telephone (978) 526-4397 FAX (978) 526-2001

18 November 2020

Gregory Federspiel, Town Administrator Town Hall / 10 Central Street Manchester, MA 01944

HAND DELIVERY

Re: Order of Conditions Central & Elm St DEP File #039-0832

Dear Greg:

Enclosed is the Order of Conditions for the Central Street Bridge Replacement Project including removal of tide gate and replacing the existing Central Street Culvert within Coastal Bank, Coastal Beach, Riverfront Area, Land Under Ocean, Land Subject to Coastal Storm Flowage 100-foot, 50-foot No Build Zone, and 30-foot No Disturb Zone Buffers, which was approved by the Manchester Conservation Commission on 11/3/20.

Before any work may begin, you must wait 10 business days (the appeal period) after which the <u>Order must be</u> recorded at the <u>Registry of Deeds in its entirety</u>. Once the Order is recorded, please submit proof of recording to me prior to the commencement of work.

Please review the Order carefully as it will govern how the work must be performed in order to be in compliance with the Massachusetts Wetlands Protection Act and the Manchester Wetlands By-Law. Please note that this order includes several pre-construction conditions, including a pre-construction meeting between your contractors and me prior to the commencement of work (see Standard and Special Conditions, Section B).

The Order is valid for three years from the original issuance date, except where otherwise specified. Requests for extensions must be received at least 30 days prior to the expiration date. Also note that ANY deviation from the plans contained or required in the Order of Conditions will require a *de minimis* change request, an amendment to the order(s) or submittal of a new application. As always, any other applicable permits required from any other Board or Department (state or local) will have to be obtained prior to commencement of work..

Please be advised that once work has been completed and the plantings have been monitored for two growing seasons, you should promptly seek a Certificate of Compliance from this office. Recording the Certificate of Compliance will clear the title for this property from the Order.

Please let me know if you have any questions or if I may be of further assistance.

Sincerely,

Chris Bertoni

Manchester Conservation Administrator

cc: Richard Canavan, Tighe & Bond, Inc., 120 Front Street, Suite 7, Worcester, MA 01608 Filed eDEP on 11/18/20; Transaction #1239502 /file

Massachusetts Department of Environmental

Protection

Bureau of Resource Protection - Wetlands

WPA Form 5 - Order of Conditions

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40

Provided by MassDEP: MassDEP File #:039-0832 eDEP Transaction #:1239502 City/Town:MANCHESTER

and Manchester Gen. Wetlands Bylaw

A. General Inform	ation									
1. Conservation Com	ımission	MAN	CHEST	ER						
2. Issuance		a.	O	OC	b. T	Amende	ed OOC			
3. Applicant Details										
a. First Name	GREGORY					b. Las	st Name	FEDER	SPIEL	
c. Organization	TOWN OF M			3.					,	
d. Mailing Addresse. City/Town	MANCHEST			TD A	f. State	MA		~ 7: (7	01044
4. Property Owner	MANCHEST	EKDI	THES)CA	1. State	MA		g. Zip (ode	01944
				AV Telline						
a. First Namec. Organizationd. Mailing Address			b. Las	st Name						
e. City/Town	f. State						g. Zip Co	de		
5. Project Location			8 854							
a.Street Address	CENTRAL	STRE	ET ANI	D ELM STR	EET					
b.City/Town	MANCHE	STER					c. Zip Code	e	01944	
d. Assessors	45						e. Parcel/L	ot#	23	
Map/Plat# f. Latitude	42.57526N	J					g. Longitud	le.	70.775	01W
6. Property recorded			eed for	,			g. Donghuc		70.775	, O 1 VV
a. County		ertifica			D I			n		
		ertifica	te		. Book			Page		
SOUTHERN ESSEX				8	881		17	3		
7.Dates										
a. Date NOI Filed: 9	/15/2020	b. Da	te Publi	ic Hearing (Closed: 11/	3/2020	c. Date	Of Issua	nce: 11	/18/2020
8.Final Approved Pla	ns and Other	Docum	ents							
a. Plan Title:	b. Plan Prepa	ared by	: с.	. Plan Signed	d/Stamped b	by: d. I	Revised Fina	l Date:	e. Scale	:
SEE ATTACHED DOCUMENT CENTRAL & ELM_STANDARD AND SPECIAL CONDS_039-0832				_	Ì					

B. Findings

1. Findings pursuant to the Massachusetts Wetlands Protection Act

Following the review of the the above-referenced Notice of Intent and based on the information provided in this application and presented at the public hearing, this Commission finds that the areas in which work is proposed is significant to the following interests of the Wetlands Protection Act.

Check all that apply:

a. ☐ Public Water Supply b. ☑ Land Containing Shellfish c. ☐ Prevention of Pollution

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d. F Private Water Supply	e. Fisheries	f. Protection of Wildlife Habitat
g. C Ground Water Supply	h. Storm Damage Prevention	i. 🔽 Flood Control

2. Commission hereby finds the project, as proposed, is:

Approved subject to:

a. The following conditions which are necessary in accordance with the performance standards set forth in the wetlands regulations. This Commission orders that all work shall be performed in accordance with the Notice of Intent referenced above, the following General Conditions, and any other special conditions attached to this Order. To the extent that the following conditions modify or differ from the plans, specifications, or other proposals submitted with the Notice of Intent, these conditions shall control.

Denied because:

- b. The proposed work cannot be conditioned to meet the performance standards set forth in the wetland regulations. Therefore, work on this project may not go forward unless and until a new Notice of Intent is submitted which provides measures which are adequate to protect interests of the Act, and a final Order of Conditions is issued. A description of the performance standards which the proposed work cannot meet is attached to this Order.
- c. The information submitted by the applicant is not sufficient to describe the site, the work or the effect of the work on the interests identified in the Wetlands Protection Act. Therefore, work on this project may not go forward unless and until a revised Notice of Intent is submitted which provides sufficient information and includes measures which are adequate to protect the interests of the Act, and a final Order of Conditions is issued. A description of the specific information which is lacking and why it is necessary is attached to this Order as per 310 CMR 10.05(6)(c).
- 3. Buffer Zone Impacts: Shortest distance between limit of project disturbance and the wetland resource area specified in 310CMR10.02(1)(a).

a. linear feet

Resource Area	Proposed Alteration	Permitted Alteration	Proposed Replacement	Permitted Replacement
4. □ Bank				
	a. linear feet	b. linear feet	c. linear feet	d. linear feet
5. F Bordering Vegetated Wetland	a. square feet	b. square feet	c. square feet	d. square feet
6. □ Land under Waterbodies and Waterways	Harman Service	in the short of the		
	a. square feet	b. square feet	c. square feet	d. square fee
	e. c/y dredged	f. c/y dredged		
7. Bordering Land Subject to Flooding				
	a. square feet	b. square feet	c. square feet	d. square feet
Cubic Feet Flood Storage			:	
	e. cubic feet	f. cubic feet	g. cubic feet	h. cubic feet
8. F Isolated Land Subject to Flooding				

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	a. square feet	b. squa	re feet			
Cubic Feet Flood Storage		H ENVI				
	c. cubic feet	d. cubi	c feet	e. cubic feet	f. cubic feet	
9. Riverfront Area	4414	4414				
	a. total sq. feet	b. total	sq. feet			
Sq ft within 100 ft	4414	4414		0	0	
	c. square feet	d. squa	re feet	e. square feet	f. square feet	
Sq ft between 100-200 ft	0	0		0 i. square feet	0	
	g. square feet	h. squa	re feet	i. square feet	j. square feet	
Coastal Resource Area Impacts:	551 (Ben) (Bi					
Resource Area		posed eration	Permit Alterat		ement Replacemen	
10. □ Designated Port Areas	Indicate size	under La	nd Under	the Ocean, be	low	
11. Land Under the Ocean	0	353				
	a. square feet b. square feet					
	0					
	c. c/y dredge	d d. c/y d	redged			
12. ☐ Barrier Beaches	Indicate size	under Co	astal Bea	ches and/or Co	pastal Dunes below	
THE SALE RESIDENCE AND ADDRESS OF THE SA	Indicate size	under Co	oastal Bea	aches and/or Co	pastal Dunes below	
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13. Coastal Beaches					ent d. c/y nourishme	
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13. ☐ Coastal Beaches 14. ☐ Coastal Dunes	a. square fee	b. squa	re feet c.	c/y nourishme	ent d. c/y nourishme	
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12. □ Barrier Beaches 13. □ Coastal Beaches 14. □ Coastal Dunes 15. □ Coastal Banks 16. □ Rocky Intertidal Shores 17. □ Salt Marshes 18. □ Land Under Salt Ponds 19. □ Land Containing Shellfish 20. □ Fish Runs	a. square fee a. square fee 90 a. linear feet a. square fee a. square fee c. c/y dredge a. square feet Indicate size	b. squa b. squa b. squa b. squa b. squa b. squa d. c/y d b. squa under Co	re feet c. astal Ban	c/y nourishme c/y nourishme square feet square feet ks, inland Bank	ent d. c/y nourishme ent d. c/y nourishme d. square feet	

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21. Land Subject to Coastal Storm Flowage	6058	6058
	a. square feet	b. square feet
22.	still i V	Unit provide a provide a communicación de
Restoration/Enhancement (For Approvals On	ıly)	
If the project is for the purpose of restoring or e	nhancing a wetl	and resource area in addition to the square footage
that has been entered in Section B.5.c & d or B.	17.c & d above,	please entered the additional amount here.
a. square feet of BVW	b. square fe	et of Salt Marsh
23.	Part In the Part	
▼ Streams Crossing(s)		
If the project involves Stream Crossings, please stream crossings.	enter the number	er of new stream crossings/number of replacement
		1
a. number of new stream crossings	b. nu	mber of replacement stream ings

C. General Conditions Under Massachusetts Wetlands Protection Act The following conditions are only applicable to Approved projects

- 1. Failure to comply with all conditions stated herein, and with all related statutes and other regulatory measures, shall be deemed cause to revoke or modify this Order.
- 2. The Order does not grant any property rights or any exclusive privileges; it does not authorize any injury to private property or invasion of private rights.
- 3. This Order does not relieve the permittee or any other person of the necessity of complying with all other applicable federal, state, or local statutes, ordinances, bylaws, or regulations.
- 4. The work authorized hereunder shall be completed within three years from the date of this Order unless either of the following apply:
 - a. the work is a maintenance dredging project as provided for in the Act; or
 - b. the time for completion has been extended to a specified date more than three years, but less than five years, from the date of issuance. If this Order is intended to be valid for more than three years, the extension date and the special circumstances warranting the extended time period are set forth as a special condition in this Order.
- 5. This Order may be extended by the issuing authority for one or more periods of up to three years each upon application to the issuing authority at least 30 days prior to the expiration date of the Order.
- 6. If this Order constitutes an Amended Order of Conditions, this Amended Order of Conditions does not exceed the issuance date of the original Final Order of Conditions.
- 7. Any fill used in connection with this project shall be clean fill. Any fill shall contain no trash, refuse, rubbish, or debris, including but not limited to lumber, bricks, plaster, wire, lath, paper, cardboard, pipe, tires, ashes, refrigerators, motor vehicles, or parts of any of the foregoing.
- 8. This Order is not final until all administrative appeal periods from this Order have elapsed, or if such an appeal has been taken, until all proceedings before the Department have been completed.
- 9. No work shall be undertaken until the Order has become final and then has been recorded in the Registry of Deeds or the Land Court for the district in which the land is located, within the chain of title of the affected property. In the case of recorded land, the Final Order shall also be noted in the Registry's Grantor Index under the name of the owner of the land upon which the proposed work is to be done. In the case of the registered

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Provided by MassDEP: MassDEP File #:039-0832 eDEP Transaction #:1239502 City/Town:MANCHESTER

land, the Final Order shall also be noted on the Land Court Certificate of Title of the owner of the land upon which the proposed work is done. The recording information shall be submitted to the Conservation Commission on the form at the end of this Order, which form must be stamped by the Registry of Deeds, prior to the commencement of work..

10. A sign shall be displayed at the site not less then two square feet or more than three square feet in size bearing the words.

" Massachusetts Department of Environmental Protection"
[or 'MassDEP"]
File Number: "039-0832"

- 11. Where the Department of Environmental Protection is requested to issue a Superseding Order, the Conservation Commission shall be a party to all agency proceedings and hearings before Mass DEP.
- 12. Upon completion of the work described herein, the applicant shall submit a Request for Certificate of Compliance (WPA Form 8A) to the Conservation Commission.
- 13. The work shall conform to the plans and special conditions referenced in this order.
- 14. Any change to the plans identified in Condition #13 above shall require the applicant to inquire of the Conservation Commission in writing whether the change is significant enough to require the filing of a new Notice of Intent.
- 15. The Agent or members of the Conservation Commission and the Department of Environmental Protection shall have the right to enter and inspect the area subject to this Order at reasonable hours to evaluate compliance with the conditions stated in this Order, and may require the submittal of any data deemed necessary by the Conservation Commission or Department for that evaluation.
- 16. This Order of Conditions shall apply to any successor in interest or successor in control of the property subject to this Order and to any contractor or other person performing work conditioned by this Order.
- 17. Prior to the start of work, and if the project involves work adjacent to a Bordering Vegetated Wetland, the boundary of the wetland in the vicinity of the proposed work area shall be marked by wooden stakes or flagging. Once in place, the wetland boundary markers shall be maintained until a Certificate of Compliance has been issued by the Conservation Commission.
- 18. All sedimentation barriers shall be maintained in good repair until all disturbed areas have been fully stabilized with vegetation or other means. At no time shall sediments be deposited in a wetland or water body. During construction, the applicant or his/her designee shall inspect the erosion controls on a daily basis and shall remove accumulated sediments as needed. The applicant shall immediately control any erosion problems that occur at the site and shall also immediately notify the Conservation Commission, which reserves the right to require additional erosion and/or damage prevention controls it may deem necessary. Sedimentation barriers shall serve as the limit of work unless another limit of work line has been approved by this Order.

NOTICE OF STORMWATER CONTROL AND MAINTENANCE REQUIREMENTS

- 19. The work associated with this Order(the "Project") is (1) is not (2) subject to the Massachusetts Stormwater Standards. If the work is subject to Stormwater Standards, then the project is subject to the following conditions;
 - a) All work, including site preparation, land disturbance, construction and redevelopment, shall be implemented in accordance with the construction period pollution prevention and erosion and sedimentation control plan and, if applicable, the Stormwater Pollution Prevention Plan required by the National Pollutant Discharge Elimination System Construction General Permit as required by Stormwater Standard 8. Construction period erosion, sedimentation and pollution control measures and best management practices (BMPs) shall remain in place until the site is fully stabilized.
- b) No stormwater runoff may be discharged to the post-construction stormwater BMPs unless and until a Registered Professional Engineer provides a Certification that: *i.* all construction period BMPs have been

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removed or will be removed by a date certain specified in the Certification. For any construction period BMPs intended to be converted to post construction operation for stormwater attenuation, recharge, and/or treatment, the conversion is allowed by the MassDEP Stormwater Handbook BMP specifications and that the BMP has been properly cleaned or prepared for post construction operation, including removal of all construction period sediment trapped in inlet and outlet control structures; *ii.*. as-built final construction BMP plans are included, signed and stamped by a Registered Professional Engineer, certifying the site is fully stabilized; *iii.* any illicit discharges to the stormwater management system have been removed, as per the requirements of Stormwater Standard 10; *iv.* all post-construction stormwater BMPs are installed in accordance with the plans (including all planting plans) approved by the issuing authority, and have been inspected to ensure that they are not damaged and that they are in proper working condition; *v.* any vegetation associated with post-construction BMPs is suitably established to withstand erosion.

- c) The landowner is responsible for BMP maintenance until the issuing authority is notified that another party has legally assumed responsibility for BMP maintenance. Prior to requesting a Certificate of Compliance, or Partial Certificate of Compliance, the responsible party (defined in General Condition 19(e)) shall execute and submit to the issuing authority an Operation and Maintenance Compliance Statement ("O&M Statement") for the Stormwater BMPs identifying the party responsible for implementing the stormwater BMP Operation and Maintenance Plan ("O&M Plan") and certifying the following: i.) the O&M Plan is complete and will be implemented upon receipt of the Certificate of Compliance, and ii.) the future responsible parties shall be notified in writing of their ongoing legal responsibility to operate and maintain the stormwater management BMPs and implement the Stormwater Pollution Prevention Plan.
- d) Post-construction pollution prevention and source control shall be implemented in accordance with the long-term pollution prevention plan section of the approved Stormwater Report and, if applicable, the Stormwater Pollution Prevention Plan required by the National Pollutant Discharge Elimination System Multi-Sector General Permit.
- e) Unless and until another party accepts responsibility, the landowner, or owner of any drainage easement, assumes responsibility for maintaining each BMP. To overcome this presumption, the landowner of the property must submit to the issuing authority a legally binding agreement of record, acceptable to the issuing authority, evidencing that another entity has accepted responsibility for maintaining the BMP, and that the proposed responsible party shall be treated as a permittee for purposes of implementing the requirements of Conditions 19(f) through 19(k) with respect to that BMP. Any failure of the proposed responsible party to implement the requirements of Conditions 19(f) through 19(k) with respect to that BMP shall be a violation of the Order of Conditions or Certificate of Compliance. In the case of stormwater BMPs that are serving more than one lot, the legally binding agreement shall also identify the lots that will be serviced by the stormwater BMPs. A plan and easement deed that grants the responsible party access to perform the required operation and maintenance must be submitted along with the legally binding agreement.
- f) The responsible party shall operate and maintain all stormwater BMPs in accordance with the design plans, the O&M Plan, and the requirements of the Massachusetts Stormwater Handbook.
- g) The responsible party shall:
 - 1. Maintain an operation and maintenance log for the last three (3) consecutive calendar years of inspections, repairs, maintenance and/or replacement of the stormwater management system or any part thereof, and disposal (for disposal the log shall indicate the type of material and the disposal location);

 2. Make the maintenance log qualishle to Mass DFR and the Consequence ("Commission")
 - 2. Make the maintenance log available to MassDEP and the Conservation Commission ("Commission") upon request; and
 - 3. Allow members and agents of the MassDEP and the Commission to enter and inspect the site to evaluate and ensure that the responsible party is in compliance with the requirements for each BMP established in the O&M Plan approved by the issuing authority.

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- h) All sediment or other contaminants removed from stormwater BMPs shall be disposed of in accordance with all applicable federal, state, and local laws and regulations.
- i) Illicit discharges to the stormwater management system as defined in 310 CMR 10.04 are prohibited.
- j) The stormwater management system approved in the Order of Conditions shall not be changed without the prior written approval of the issuing authority.
- k) Areas designated as qualifying pervious areas for the purpose of the Low Impact Site Design Credit (as defined in the MassDEP Stormwater Handbook, Volume 3, Chapter 1, Low Impact Development Site Design Credits) shall not be altered without the prior written approval of the issuing authority.
- Access for maintenance, repair, and/or replacement of BMPs shall not be withheld. Any fencing constructed
 around stormwater BMPs shall include access gates and shall be at least six inches above grade to allow for
 wildlife passage.

Special Conditions:

SEE ATTACHED DOCUMENT CENTRAL & ELM_STANDARD AND SPECIAL CONDS_039-0832

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Mas	sachusetts Wetlands Protection	Act M.G.L. c. 131, §40		
D. Fi	ndings Under Municipal W	etlands Bylaw or Ord	linance	
1.Is a	municipal wetlands bylaw or o	rdinance applicable?	∕es r No	
2. <u>The</u>	Conservation Commission he DENIES the proposed work to meet the standards set for or bylaw specifically:	which cannot be condition	oned	
	1. Municipal Ordinance or B	ylaw	2. Citation —	_
pro are	erefore, work on this project movides measures which are adecences ary to comply with a m	quate to meet these stand	s and until a revised Notice of Intent is submitted which lards, and a final Order or Conditions is issued. Which law:	ch ı
b.	APPROVES the proposed we following additional condition			
	Municipal Ordinance or Bylaw	MANCHESTER GENERAL WETLANDS BY- LAW	2. Citation XVII	

3. The Commission orders that all work shall be performed in accordance with the following conditions and with the Notice of Intent referenced above. To the extent that the following conditions modify or differ from the plans, specifications, or other proposals submitted with the Notice of Intent, the conditions shall control.

The special conditions relating to municipal ordinance or bylaw are as follows: SEE ATTACHED DOCUMENT CENTRAL & ELM_STANDARD AND SPECIAL CONDS_039-0832

Central Street (MA-127) & Elm Street Standard and Special Conditions Order of Conditions (DEP File #039-0832)

Massachusetts Wetlands Protection Act M.G.L. C. 131 §40 and the Manchester General Wetlands By-Law

DEP File:	#39-0832
Applicant/Owner:	Gregory Federspiel / Town of Manchester-by-the-Sea
Project Location:	Central Street (MA-127) and Elm Street Map: 45 Lot: 23
Project Description:	Central Street Bridge Replacement Project including removal of tide gate and replacing the existing Central Street Culvert within Coastal Bank, Coastal Beach, Riverfront Area, Land Under Ocean, Land Subject to Coastal Storm Flowage 100-foot, 50-foot No Build Zone, and 30-foot No Disturb Zone Buffers
Summary of Permitted Activities:	 Removal of tide gate (demolition of concrete structure, slide gate, catwalk, and associated infrastructure) as described in the NOI narrative and shown on the Approved Plans Replacement of Central Street Bridge (demolish an existing concrete beam span section downstream and upstream stone arch culvert, and replace with a concrete arch culvert with a span of about 20 feet) Central Street roadway improvements (Roadway portion of this project is an isolated bridge construction and not part of the larger corridor improvement. Overall footprint has been minimized to limit impact and reduce cost.) Proposed roadway section matches the objectives of the Town objectives and includes elements of "complete streets" approach to downtown. Utilization of existing access on Church Street and final location of staging & material handling to be further defined during later stages of design development. Installation / removal of a coffer dam as described in the NOI narrative Project includes replacing one existing stream crossing
Approved Plans and Documents	 "Central Street Bridge Reconstruction [Plans]"; prepared for Town of Manchester-by-the-Sea DPW & BOS by Tighe & Bond; 9/9/20; digitally signed and stamped by David L. Loring, PE; scale 1" = 10' and others; Permit Set 23 Sheets. "Checklist for Stormwater Report and Regulatory Compliance including Illicit Discharge Compliance Statement and Long-Term Pollution Prevention Plan"; included in the NOI prepared for Town of Manchester-by-the-Sea DPW & BOS by Tighe & Bond, September 2020. "Notice of Intent Application", prepared for Town of Manchester-by-the-Sea DPW & BOS by Tighe & Bond, September 2020. Document: "Email from Tay Evans, Marine Scientist and Environmental Reviewer to Chris Bertoni, Conservation Administrator", dated 10/13/20 with comments from MA Division of Marine Fisheries

Findings

- 1. The Manchester Conservation Commission (MCC) finds that the site on which the work is proposed contains resource areas subject to the Massachusetts Wetlands Protection Act, M.G.L. c. 131, sec. 40 (the Act) and its Regulations, 310 CMR 10.00 and the Manchester General Wetlands By-Law which are significant to the protection of interests identified in the Act and the By-Law, specifically:
 - a. Riverfront Area (total of 4,414 square feet temporary alteration)
 - b. Land Under Ocean (353 square feet proposed replacement/restoration)
 - c. Coastal Bank (90 linear feet)
 - d. Coastal Beach (900 square feet temporary alteration)
 - e. Land Subject to Coastal Storm Flowage (6,058 square feet)
 - f. 100-foot Buffer to Coastal Bank and Coastal Beach
 - g. 30 foot No Disturbance Zone (NDZ) as protected under the By-Law
 - h. 50 foot No Build Zone (NBZ) as protected under the By-Law

The project is <u>not</u> known to be within or adjacent to Estimated Habitat of rare or endangered species.

- 2. The wetland depiction appearing on the Approved Plan(s) is confirmed for this project only and shall be reconfirmed and/or re-delineated for subsequent filings.
- 3. The project as permitted allows for a temporary alteration of 4,414 sf within Riverfront Area.
- 4. The project as permitted allows an alteration of up to 353 sf of restoration in Land Under Ocean.
- 5. The project as permitted allows 6,056 sf alteration in Land Subject to Coastal Storm Flowage.
- 6. The project as permitted allows for a temporary alteration of 900 sf to Coastal Beach.
- 7. The project as permitted allows for an alteration of up to 90 lf to Coastal Bank.
- 8. The MCC finds that the BVW and its Buffer Zone are significant to the protection of the following interests as defined in the Act and its Regulations and the Manchester General Wetlands By-Law:
 - a. Flood control
 - b. Storm Damage Prevention
 - c. Fisheries
 - d. Land Containing Shellfish
 - e. Protection of Wildlife Habitat

Specific Findings under the Manchester General Wetlands By-Law and its regulations

- 1. In addition to those interests protected under the Act and its Regulations, the MCC finds that the resource areas and their buffer zones are significant to the protection of the following interests:
 - a. Water quality
 - b. Erosion and sedimentation control
- 2. The MCC grants a waiver as requested in the "Section 4 Regulatory Compliance of the NOI Application" prepared by Merlin Associates, Inc., dated February 20, 2014 and as shown on the Approved Plans for the Permitted Activities listed above.

The MCC grants the waiver under the by-law for the following reasons:

a. The applicant has satisfied the requirement of demonstrating, by clear and convincing evidence as set forth in the Alternatives Analysis, that there is no Practicable Alternative to the proposed activity

- which would have a materially less Significant Immediate or Cumulative Adverse Impact to the Resource Area in the No Disturb Zone. The applicant has also satisfied the requirement of demonstrating, by a preponderance of credible evidence as set forth in the Alternatives Analysis, that there is no Practicable Alternative to the proposed activity which would have a materially less Significant Immediate or Cumulative Adverse Impact to the Resource Area in the No Build Zone.
- b. The project involves the replacement of an existing (and failing) downtown Manchester municipal bridge. The replacement bridge will be located within the footprint of the old bridge no new additional structure is proposed.
- c. The replacement bridge will have an increase in hydraulic capacity so will improve the in-stream resource conditions (tidal flow flushing). The anticipated design life of the replacement bridge is approximately 75 years.
- d. Due to proximity of existing buildings and existing stream ecology, no other methods of bank stabilization are feasible replacement of the Coastal Bank in-kind is not anticipated to have any adverse impact on Coastal Beach or other resource areas.
- e. The only practical alternative to address the current condition of the infrastructure is to replace the current bridge. In addition, the removal of the tide gate will improve conditions within the Sawmill Brook, a perennial stream.
- f. 30-ft NDZ, 50-ft NBZ Due to location of the existing infrastructure, it is not possible to move the project outside either zone to avoid impacts to these local buffers. Temporary disturbances will be minimized and restored to pre-construction conditions. In addition, temporary erosion control, dewatering sediment control necessary to protect the on-site resources will be temporarily installed in these zones.

General and Special Conditions

A. General Conditions

- 1. The term "Applicant" as used in this Order of Conditions shall refer to the owner, any successor in interest or successor in control of the property referenced in the Notice of Intent, supporting documents and this Order of Conditions. The MCC shall be notified in writing within 30 days of all transfers of title of any portion of property that take place prior to the issuance of the Certificate of Compliance.
- 2. With respect to all conditions the MCC designates the Conservation Administrator as its agent with full powers to act on its behalf in administering and enforcing this Order.
- 3. This document shall be included by reference in all contracts, plans and specifications dealing with the activity that is the subject of this Order, and that are created or modified after the issuance date of this Order, along with a statement that this Order shall supersede any conflicting contractual arrangements, plans or specifications.
- 4. It is the responsibility of the applicant to complete any review required by all agencies with jurisdiction over the activity that is the subject of this Order, and to procure all required permits or approvals. These reviews, permits and approvals may include but are not limited to the following:
 - a. Review by the U.S. Army Corps of Engineers for any Category 2 or Individual Permit Activity, and procurement of any permits or approvals identified by the Corps.
 - b. Review by the DEP and procurement of any permits or approvals identified by the DEP.
 - c. Review by the Massachusetts Natural Heritage and Endangered Species Program for any projects within estimated and/or priority habitat and any permits or approvals identified by the Program.
 - d. Review by local Planning Boards, Boards of Health, Zoning Boards, and Building Inspectors,

and procurement of any permits or approvals required by these boards or agencies.

- 5. The MCC shall be informed of all changes that may be made to the Plan(s) of Record by any other Board, Commission or Authority or as a result of changes by the Applicant. All changes shall require additional approvals from the MCC.
- 6. The MCC reserves the right to impose additional conditions on this project, including but not limited to, additional or modified erosion/siltation controls during the project, if it deems that site conditions warrant such measures to mitigate potential impacts.
- 7. Members and agents of the MCC shall have the right to enter and inspect the property to evaluate compliance with this Order, the Wetlands Protection Act, Wetlands Protection Bylaw, and to require submittal of any data deemed necessary by the MCC for that evaluation.
- 8. The site engineer or contractor shall have a copy of this Order of Conditions and the final approved plans at the site and available for inspection during all phases of construction. It is the applicants' responsibility to provide the contractors with a set of the approved documents, plans, and this Order, and to ensure that the contractors are aware of the Order's provisions, and that they follow them. If the conditions of the Order are not clear, the MCC or its Administrator shall be asked to clarify them.
- 9. Any change in the plans approved under this Order, including those due to review by other boards or resulting from the aforementioned conditions, must be submitted to the MCC in writing for approval prior to implementation. The MCC will then decide whether the change is substantial enough to require a new Notice of Intent filing or a request for an amendment to this Order of Conditions. Any errors found in the plans or information submitted by the applicant shall be considered as changes.
- 10. If any changes are made in the above-described plan(s) which may or will alter an area subject to protection under the Wetlands Protection Act, 310 CMR 10.00 or the Manchester Wetlands By-Law, the applicant shall inquire from the MCC or its Administrator, prior to implementing the change in the field, whether the change is significant enough to require the filing of a new Notice of Intent. Any errors in the plans or information submitted by the applicant shall be considered changes and the above procedures shall be followed.

B. Pre-Construction Requirements

- 11. This Order shall be recorded at the Registry of Deeds in its entirety. The form provided at the end of WPA Form 5 shall be completed and stamped at the Registry of Deeds after the expiration of the 10-day appeal period and within 30 days of the issuance if no request for appeal has been filed with the Department of Environmental Protection. This form shall be returned to the MCC within 21 days of recording and prior to commencement of any activities subject to the Order of Conditions.
- 12. Prior to the commencement of work:
 - a) Erosion controls (filter sock) shall be installed per the Approved Plan. The filter sock shall consist of biodegradable materials only.
 - b) The applicant or owner shall provide the name, address, and phone number of a contact person responsible for compliance with this Order.
 - c) A Storm Preparedness Plan shall be prepared and submitted to the Conservation Administrator for review (See condition #21)
 - d) Should a chemical expansion method be chosen method be chosen, a plan, materials and details preventing chemicals from entering the resource shall be submitted to the Conservation Administrator for review. (See Condition #22)
 - c) Applicant shall provide engineering plans for diverting water from work area and these plans shall come before the Conservation Commission for review. (See condition #23)
 - d) The Applicant or his designee shall install a sign no less than 2 square feet or more than 3 square feet, visible from the street reading "MA DEP File #39-0832", and not placed on a living tree.

13. Once all the above pre-construction requirements stated in Conditions #11 and #12 have been fulfilled, the Conservation Administrator shall be contacted at least 48 hours prior to the start of work in order to schedule a pre-construction meeting at the site. The Administrator may be contacted by email at: bertonic@manchester.ma.us or by phone at 978-526-4397.

C. Special Conditions

- 14. Site access shall be as shown on the Approved Plan Set and as described in section 3.3 of the Notice of Intent Application (NOI).
- 15. The Commission Administrator shall be notified if there are any significant changes to the anticipated Construction Sequence (NOI 3.4).
- 16. Construction Best Management Practices as described in the NOI (3.5, 3.5.1-7) and shown on the Approved Plan set shall be implemented and followed.
- 17. The Conservation Administrator shall be notified as to the Responsible Parties.
- 18. All aspects of the Long-Term Pollution Prevention Plan as described in the NOI shall be implemented and followed.
- 19. A Time-of-Year restriction of no in-water silt-producing work from March 1 to June 31 shall be implemented and followed. (DMF comments 11/13/20).
- 20. Post-construction monitoring shall be designed and implemented to assess the effects of tide-gate removal and bridge replacement on Central Pond, particularly on salinity improvements that would support saltmarsh plantings potentially as part of the pond restoration portion of the entire project. (DMF comments 11/13/20).
- 21. In case of a major storm event, the site shall be secured beforehand in such a way to protect Sawmill Brook and other resources, including covering of any stockpiles of soil; installation of erosion control mats over areas of exposed soil; and removal of any debris, equipment, materials, etc. that could potentially enter the brook and other resources. A Storm Preparedness Plan shall be prepared and submitted to the Conservation Administrator for review.
- 22. Should a chemical expansion method be chosen, a plan, materials and details preventing chemicals from entering the resource shall be submitted to the Conservation Administrator for review.
- 23. Applicant shall provide engineering plans for diverting water from work area and these plans shall come before the Conservation Commission for review and discussion at a public meeting.
- 24. This Order of Conditions shall be included in all bid proposals, contracts, and documents.

D. Project Period

- 25. The erosion control devices shall function throughout the project to prevent erosion and sedimentation. They shall be inspected and maintained routinely by the applicant or his contractor throughout the duration of the project and after every storm event of 1/2 inch of precipitation or more. Breaks in the line shall be immediately repaired to prevent siltation into the wetlands. Additional erosion controls shall be available on site for such repairs.
- 26. If soils are to be disturbed for longer than two months, a temporary cover of rye or other grass (conservation mix) shall be established to prevent erosion. Once final grading is completed, loaming and seeding of each area shall be completed promptly. Vegetative cover, either temporary or permanent, shall be established prior to winter. If the season is not appropriate for plant growth, exposed soils shall be stabilized with jute netting, staked mulches, or other U. S. Natural Resource Conservation Service methods.

- 27. The limit of work shall be the erosion control devices beyond which no work may occur. The MCC reserves the right to require additional erosion controls and storm damage prevention measures at any time if it deems necessary.
- 28. The contractor or responsible party shall have an appropriately sized spill containment kit on site whenever vehicles or mechanized equipment is operating or present. The kit shall be sized to accommodate the total volume of fluids in the largest piece of equipment present. Appropriately trained personnel shall also be present and have access to this material. The contractor or responsible party shall be required to have additional absorbent materials (pads) and additional length of boom on site.
- 29. Equipment fuel storage and refueling and lubrication operations shall be situated least 100 feet from any wetland resource area.
- 30. Heavy equipment shall be stored in an upland area at least 100 feet from any wetland resource area when not in use or overnight.
- 31. Absolutely no washing of trucks or other equipment shall take place within 100 feet of the resource areas.
- 32. Only clean fill may be used in connection with this project. Any fill used in connection with this project shall not contain trash, refuse, rubbish, or debris, including but not limited to lumber, brick, plaster, wire, lath, paper, cardboard, pipe, tires, ashes, refrigerators, motor vehicles, or parts of any of the forgoing.
- 33. Any excavated materials resulting from the work shall be moved outside the 100-foot buffer zone at the end of each day.
- 34. Stockpiled earth and other materials or debris shall be located outside of the 100-foot buffer zone of the resource areas(s).
- 35. All stumps, brush, and debris shall be removed from the site, including existing and construction debris. This material shall be disposed of promptly and properly at an off-site facility licensed to receive the material. Records as to the destination of all materials including stumps, brush, and excess fill shall be kept and supplied to the Commission if requested.
- 36. Any refuse material generated through the project construction will be removed to an approved landfill, and in no case will these materials be allowed to be buried or disposed of on site or on abutting property. REMOVAL MUST BE DONE WEEKLY DURING THE CONSTRUCTION PHASE OF THE PROJECT. REFUSE MUST NOT BE ALLOWED TO ENTER ANY WETLAND AREAS.
- 37. No blasting shall be permitted under this Order of Conditions. If it is discovered during the course of work that blasting will be necessary, the applicant shall file for an Amended Order of Conditions with plans and evidence describing the blasting activities.
- 38. If weather conditions cause the terrain to be excessively soft, the MCC may halt work until dry conditions permit work to continue without excessive churning of the soil.

E. Post Project

- 39. After the completion of construction, the applicant shall submit the following to the MCC:
 - a. A completed Request for a Certificate of Compliance WPA form 8A.
 - b. A letter from a Registered Professional Engineer certifying compliance of the project with this Order of Conditions and detailing any deviations that exist and their potential effect on the project. A statement that the work is in "substantial compliance" with no detailing of the deviations shall not be accepted.
 - c. An "As-Built" plans stamped and signed by a Registered Professional Engineer or Land Surveyor showing post-construction conditions. This plan shall note any deviations from the Approved Plans and include at a minimum:

- 1. All wetland resource area boundaries with associated buffer zones and regulatory setback areas taken from the plan(s) approved in this Order of Conditions;
- 2. Locations and elevations of all stormwater management conveyances, structures and best management designs, including foundation drains, constructed under this Order within any wetland resource area or buffer zone;
- 3. Distances from any structures constructed under this Order to wetland resource areas "structures" include, but are not limited to, all buildings, septic system components, wells, utility lines, fences, retaining walls, and roads/driveways; and
- 4. Wetland resource replication areas constructed under this order.
- d. Post construction photographs demonstrating compliance with this Order, including established vegetation where required.
- e. The required post-construction monitoring shall be implemented and installed that assess the effects of tide-gate removal and bridge replacement on Central Pond.
- **F. Perpetual Conditions** The following conditions shall run with the land and be binding in perpetuity on all successors in title and assigns of the applicant; they are ongoing and do not end upon completion of this project or the issuance of a Certificate of Compliance; they shall be the responsibility of the owner of record of this property.
- 40. Additional Alteration Prohibited: There shall be no additional alterations of the jurisdictional buffers and resource areas without the express permission from the MCC through a Request of Determination of Applicability or a Notice of Intent application. This condition shall survive the expiration of this Order and shall be included as a continuing condition in perpetuity on the Certificate of Compliance.
- 41. Use of toxic substances for lawn and garden maintenance presents a hazard to groundwater and resource areas. Use of pesticides and herbicides is therefore permanently prohibited at this site within 100 feet of the resource area. Only organic fertilizers shall be used on the site. Fertilizers shall not contain pesticides or herbicides, shall only contain slow release nitrogen, and shall not contain more than 3% phosphorous. To mitigate runoff, do not fertilize immediately preceding a rainstorm and use fertilizer sparingly.
- 42. The use of de-icing chemicals (such as sodium chloride, potassium chloride or any other chemicals) is to be limited to the amount necessary to maintain public safety. The Applicant shall assume the responsibility of informing any snow removal contractors working on the property of this requirement.
- 43. Long term maintenance and pollution prevention shall adhere to the "Long-Term Prevention Pollution Plan" listed under the Approved Plans and Documents above.



Massachusetts Department of Environmental Protection Bureau of Resource Protection - Wetlands

WPA Form 5 – Order of Conditions

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40 and Manchester-by-the-Sea General Wetlands Bylaw

Provided by MassDEP: 039-0832 MassDEP File # 1239502 eDEP Transaction # MANCHESTER City/Town

E. Signatures

This Order is valid for three years, unless otherwise specified as a special 11/18/2020 condition pursuant to General Conditions #4, from the date of issuance. 1. Date of Issuance Please indicate the number of members who will sign this form.

This Order must be signed by a majority of the Conservation Commission.

2. Number of Signers

The Order must be mailed by certified mail (return receipt requested) or hand delivered to the applicant. A copy also must be mailed or hand delivered at the same time to the appropriate Department of Environmental Protection Regional Office, if not filing electronically, and the property owner, if different from applicant.

By Vote on 5/5/20, the individuals listed below have authorized the Conservation Administrator to sign on their behalf pursuant to the signature authorization recorded with the Southern Essex Registry of Deeds in Book 38501 Page 530 They also intend for their typed names below to serve as their electronic signatures for any entity (MassDEP) that accepts electronic signatures.

ignatures:	/Sarah Oseasohn/
/Stephen Gang/	/Henry Oettinger/
/Olga Hayes/	/David Lumsden/
Christine Bertoni, Conservation Administrator, duly authorized (Book 38501, Page 530)	/John Judge/
by hand delivery on $11/18/20$	by certified mail, return receipt requested, on
Date	Date



Massachusetts Department of Environmental Protection
Bureau of Resource Protection - Wetlands

WPA Form 5 – Order of Conditions

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40 and Manchester-by-the-Sea General Wetlands Bylaw

Provided by MassDEP: 039-0832 MassDEP File # 1239502 eDEP Transaction # MANCHESTER City/Town

F. Appeals

The applicant, the owner, any person aggrieved by this Order, any owner of land abutting the land subject to this Order, or any ten residents of the city or town in which such land is located, are hereby notified of their right to request the appropriate MassDEP Regional Office to issue a Superseding Order of Conditions. The request must be made by certified mail or hand delivery to the Department, with the appropriate filing fee and a completed Request for Departmental Action Fee Transmittal Form, as provided in 310 CMR 10.03(7) within ten business days from the date of issuance of this Order. A copy of the request shall at the same time be sent by certified mail or hand delivery to the Conservation Commission and to the applicant, if he/she is not the appellant.

Any appellants seeking to appeal the Department's Superseding Order associated with this appeal will be required to demonstrate prior participation in the review of this project. Previous participation in the permit proceeding means the submission of written information to the Conservation Commission prior to the close of the public hearing, requesting a Superseding Order, or providing written information to the Department prior to issuance of a Superseding Order.

The request shall state clearly and concisely the objections to the Order which is being appealed and how the Order does not contribute to the protection of the interests identified in the Massachusetts Wetlands Protection Act (M.G.L. c. 131, § 40), and is inconsistent with the wetlands regulations (310 CMR 10.00). To the extent that the Order is based on a municipal ordinance or bylaw, and not on the Massachusetts Wetlands Protection Act or regulations, the Department has no appellate jurisdiction.



Massachusetts Department of Environmental Protection Bureau of Resource Protection - Wetlands

WPA Form 5 - Order of Conditions

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40 and Manchester-by-the-Sea General Wetlands Bylaw

Provided by MassDEP: 039-0832 MassDEP File # 1239502 eDEP Transaction # MANCHESTER City/Town

G. Recording Information

Prior to commencement of work, this Order of Conditions must be recorded in the Registry of Deeds or the Land Court for the district in which the land is located, within the chain of title of the affected property. In the case of recorded land, the Final Order shall also be noted in the Registry's Grantor Index under the name of the owner of the land subject to the Order. In the case of registered land, this Order shall also be noted on the Land Court Certificate of Title of the owner of the land subject to the Order of Conditions. The recording information on this page shall be submitted to the Conservation Commission listed below.

Conservation Commission		
Commission	ped by the Registry of Deeds and sub	
To:		
Conservation Commission		
Please be advised that the Order	of Conditions for the Project at:	
Project Location	MassDEP File Number	er
Has been recorded at the Registr	y of Deeds of:	
County	Book	Page
for: Property Owner		
and has been noted in the chain of	of title of the affected property in:	
Book	Page	
In accordance with the Order of C	Conditions issued on:	
	remained leaded on.	
Date		
If recorded land, the instrument n	umber identifying this transaction is:	
m recorded land, the metament fr	arribor identifying this transaction is.	
Instrument Number		
If registered land, the document n	number identifying this transaction is	:
Document Number		
Signature of Applicant		



Bureau of Resource Protection - Wetlands

Request for Departmental Action Fee Transmittal Form

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40

DEP	File	Num	ber
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Provided by DEP

Fax Number (if applicable)

A. Request Information

1.	Location of Project							
	a. Street Address	b. City/Town, Zip						
	c. Check number	d. Fee amount						
2.	Person or party making request (if appropriate, na	me the citizen group's represer	ntative):					
	Name							
	Mailing Address							
	City/Town	State	Zip Code					
	Phone Number	Fax Number (if app	licable)					
3.	Applicant (as shown on Determination of Applicab (Form 4B), Order of Conditions (Form 5), Restorat Non-Significance (Form 6)):							
	Name							
	Mailing Address							
	City/Town	State	Zip Code					

B. Instructions

Phone Number

4. DEP File Number:

1.	Wh	en the Departmental action request is for (check one):
		Superseding Order of Conditions – Fee: \$120.00 (single family house projects) or \$245 (all other projects)
		Superseding Determination of Applicability – Fee: \$120
		Superseding Order of Resource Area Delineation – Fee: \$120

move your cursor - do not use the return key.

Important: When filling out forms on the computer, use only the tab key to





DEP File Number:

Provided by DEP



Massachusetts Department of Environmental Protection Bureau of Resource Protection - Wetlands

Request for Departmental Action Fee Transmittal Form

Massachusetts Wetlands Protection Act M.G.L. c. 131, §40

B. Instructions (cont.)

Send this form and check or money order, payable to the Commonwealth of Massachusetts, to:

Department of Environmental Protection Box 4062 Boston, MA 02211

- 2. On a separate sheet attached to this form, state clearly and concisely the objections to the Determination or Order which is being appealed. To the extent that the Determination or Order is based on a municipal bylaw, and not on the Massachusetts Wetlands Protection Act or regulations, the Department has no appellate jurisdiction.
- 3. Send a copy of this form and a copy of the check or money order with the Request for a Superseding Determination or Order by certified mail or hand delivery to the appropriate DEP Regional Office (see https://www.mass.gov/service-details/massdep-regional-offices-by-community).
- 4. A copy of the request shall at the same time be sent by certified mail or hand delivery to the Conservation Commission and to the applicant, if he/she is not the appellant.